

## Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 EB-11 FAA-00 IO-14 CIAE-00 DODE-00

PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01

PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 NIC-01 DRC-01

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R 071515Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 8582

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO BRUSSELS

C O N F I D E N T I A L BONN 16103

E.O. 11652: GDS

TAGS: PGOV, WB, GW, US, UK, FR

SUBJECT: FLIGHTS BY FRG CHANCELLOR TO WEST BERLIN BY

LUFTWAFFE AIRCRAFT

REF: A) BONN 15497; B) BONN 13534, OCTOBER 3, 1972;

C) BONN GROUP PAPER OF AUGUST 22, 1972

SUMMARY: AT NOVEMBER 6 BONN GROUP MEETING, FRG REP WAS  
REMINDING BY ALLIED REPS OF AUGUST 1972 PAPER ON  
POSSIBLE FLIGHTS BY FRG CHANCELLOR TO BERLIN BY LUFT-  
WAFFESAIRCRAFT, WITH ALLIES POINTING OUT THAT STICKING  
POINT WAS NOT ALLIED REFUSAL BUT WAS NEED FOR FRG TO  
OBTAIN OVERFLIGHT RIGHTS FROM GDR. END SUMMARY.

1. ALLIED REPS AT NOVEMBER 6 BONN GROUP MEETING CON-  
FIRMED VALIDITY OF AUGUST 1972 PAPER WHICH HAD AS FIRST  
REQUIREMENT FRG'S OBTAINING OVERFLIGHT RIGHTS FROM GDR.  
REPS RECOUNTED HISTORY OF MATTER, REFERRING TO FRG  
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REPORT OF GDR NEGATIVE SIGNAL IN OCTOBER 1972 (REFTEL B),

WHICH ENDED AT THAT TIME FRG ACTIVE PURSUIT OF APPROVAL FOR FLIGHTS. ALLIED REPS QUESTIONED HOW BAHR COULD HAVE COME TO THE CONCLUSION THAT THE ALLIES WERE THE NEGATIVE FACTOR.

2. FRG REP (KASTRUP) SAID IT WAS A CASE OF MISUNDERSTANDING FOR WHICH HE ACCEPTED FAULT, BUT RAISED THE PROVISIONS OF PARA SIX OF THE AUGUST 1972 PAPER (REGARDING THE CIVILIANIZATION OF THE LUFTWAFFESAIRCRAFT) IMPLYING THAT SINCE THE MEASURES OUTLINED WERE UNACCEPTABLE TO THE FRG IT WAS THE ALLIES WHO WERE, IN EFFECT, BLOCKING THE FLIGHTS. ALLIED REPS RESPONDED THAT, WHILE SUCH CIVILIANIZATION MEASURES WERE PREFERRED AND THE FRG WAS URGED TO ACCEPT THEM, THEY WERE NOT AN ABSOLUTE CONDITION, WHICH THE WORDING OF PARA SIX CLEARLY INDICATED. ALLIED REPS THEN REVIEWED THE STEPS OUTLINED IN THE AUGUST 1972 PAPER, REAFFIRMED THEIR ADHERENCE TO IT, AND SAID THE BALL WAS CLEARLY IN FRG COURT, I.E., TO OBTAIN GDR OVERFLIGHT RIGHTS.

3. COMMENT: MEETING WAS USEFUL FROM POINT OF VIEW NOT ONLY OF SETTING RECORD STRAIGHT WITH FRG, BUT ALSO OF ACHIEVING FRENCH AND UK AGREEMENT THAT THE THREE POWERS WILL NOT BE NEGATIVE FACTOR IN MATTER IF FRG IS ABLE TO GET GDR OVERFLIGHT RIGHTS. TO ASSURE COMPLETE RESOLUTION OF "MISUNDERSTANDING" WE ALSO MADE SAME POINTS TO CONTACT IN BAHR'S OFFICE WHO THANKED US FOR THE CLARIFICATION. HE SAID BAHR MIGHT WELL RAISE MATTER WITH KOHL AT NOVEMBER 8 MEETING IN EAST BERLIN.  
HILLENBRAND

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**TAGS:** PGOV, WB, GE, US, UK, FR, WUFTWAFFES  
**To:** STATE  
**Type:** TE  
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